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Preface

This book has its origin in two different but related contexts. The most important is a transdisciplinary postgraduate course on ‘Social Science in Context: Historical, Contemporary and Global Perspectives’, which we first gave in 2010 under the auspices of the Department of Sociology, and in subsequent years the Faculty of Social Sciences, at Umeå University, Sweden. The majority of the chapters in this volume were originally produced in the context of this course, either as lecture manuscripts or as exam essays. The remaining contributions stem from keynote lectures or conference papers given in the second context—an international conference on the partly overlapping theme ‘Perspectives from the periphery in the history of sociology and the social sciences’, again held at Umeå University.

A number of people and institutions have been crucial for this project. First and foremost we would like to thank all participants of the postgraduate course and the conference, who have contributed to the stimulating conversations of which this book is one result. We are also grateful to Hedvig Ekerwald and Björn Wittrock, who together with Per Wisselgren co-organized the conference, as well as to the departments and organizations, including the Research Committee on History of Sociology of the International Sociological Association, which lent their backing to the conference. Annika Olsson, Charlotte Merton, and the staff at Nordic Academic Press have encouraged this project from our very first meeting and helped transform it into a readable work. Our thanks also to an anonymous reviewer. Finally, the publication of this anthology has been generously funded by two Umeå University Young Researcher Awards and a grant from Umeå School of Education.

Umeå in June 2013,
Rickard Danell, Anna Larsson & Per Wisselgren
Introduction

Contextualizing social science

Anna Larsson & Per Wisselgren

Social science is a bit like oxygen for modern democratic societies. It is of vital importance for any democracy that there is a free, dynamic, and critical discussion based on rational arguments, and hence also systematic, secular, and empirically validated knowledge about the basic features of the society we live in. Without access to empirical social knowledge about general patterns and current inequalities, it is very hard, not to say impossible, to convincingly argue for a change or an improvement of the prevalent social order in a democratic way. But social facts and critical social theories are not the only necessary components to keep a modern democracy going. We need more than oxygen to breath and stay alive. Equal structures, accurate voting systems, and publicly approved systems of governance, for instance, are in no way less important. And by the same token, social science is not good or bad in itself. Social scientific knowledge—like scientific knowledge in general—can be used or misused in any number of ways. Like pure oxygen, it all comes down to how it is handled and mixed with other vital elements if it is to fuel a warming fire or to cause a disaster.

Another observation, which goes in line with the ‘oxygenic’ character of the social sciences, is, as UNESCO’s latest World Social Science Report (2010: 285) formulates it, that they ‘are present everywhere but visible nowhere’. The important point being made in this seemingly paradoxical statement is that the social sciences are now integrated so fundamentally in the everyday structures of our modern society—in policy-making, in the media, in societal debates, in education, and in the cultural arena—that they are often taken for granted. It is only when they are absent, or when they are not working properly, that we recognize that something very important is missing.

Just imagine what a world would look like without the knowledge
produced by economists, political scientists, sociologists, psychologists, and statisticians at universities, research institutes, and think-tanks, by governments and in the media. Consider the masses of information that we have become used to consuming in our everyday lives, in the form of public opinion polls, economic analyses, psychological tests, and life-style advice, crime figures, census data, evaluations, political analyses of elections and of national security conditions, educational test results, and so on (see Cassidy 2008: 226; Camic et al. 2011: 1–3). Maybe it is exactly because the social sciences have been so successful in establishing themselves as academic disciplines and promoting their importance, usefulness, and relevance in most spheres of modern society, that they have acquired their paradoxical oxygenic character?

A knowledge gap to be filled

Despite their fundamental societal role, the social sciences have been surprisingly little studied in comparison with, for example, the natural, technical, and medical sciences. Whereas the historical and social study of the latter groups of sciences have been the object of a whole field of research—science and technology studies (STS), which has expanded rapidly since the 1960s—the social sciences have been relatively neglected within this field until recently. An important argument for learning about the so-called ‘hard’ sciences, and studying them in social context, has been that they affect the way we understand the world and the ways we lead our lives—just think about Copernicus’ and Darwin’s ‘revolutions’, medical progresses, or the social impact of information technology. Our main argument in this book is that the social sciences in similar ways have formed and reformed our self-understanding as social beings, and in important respects structured—and continue to structure—modern life, and therefore need to be critically and contextually scrutinized in the same way as the hard sciences (see Wallerstein et al. 1996; UNESCO 1999; Giddens 1991).

This book explores the role of the social sciences in different contexts. It does so by analysing the practical making of social-scientific knowledge along with its discursive aspects, not only in its academic forms—in psychology, business and administration studies, social gerontology, gender studies, educational science, geography, and political science—but also less institutionalized fields of social knowledge-making. Consequently, our conception of ‘social science’ is a broad and
inclusive one. The reasons are historical and methodological. If we are to understand the complex formation of ‘social science’ as we know it today, it is important not to anachronistically exclude those extra-academic actors, institutions, and knowledge practices which in their day were regarded as ‘social-scientific’ and contributed to this process, although some of them most probably would be disqualified as such according to the more narrow standards of our own time (see Porter & Ross 2003: 1–10; Camic et al. 2011: 3–4).

The anthology comprises fifteen essays written by an international and multidisciplinary group of scholars at different stages of their careers. The general aim of the book is to encourage a contextual and reflexive understanding of the changing roles and functions of the social sciences of the past and in today’s globalized world. Themes and issues that run across the essays include the institutionalization of the social sciences; the uses and functions of social knowledge, and its relations to publics and politics; inclusion and exclusion in terms of gender and power; disciplinary boundaries and interdisciplinarity; research funding; internationalization, global imbalances, and post-colonial perspectives.

Applying a contextual perspective in the study of the social sciences could be done in a variety of ways, as will be evident from the essays in this book. One basic aspect, however, is to emphasize the situated and contingent character of today’s knowledge configurations as the result of complex processes of change, and hence to apply a historical perspective. From our point of view, the historical approach is essential, as it is of vital importance to understand that the presence of the social sciences has not always been as incontestable and self-evident as it is today. Even if the history of social thought can be traced back to classical antiquity, and early ideas about the possibility of the science of society were already being aired during the Enlightenment, it was not until the later nineteenth century that the social sciences became established as academic disciplines. Since then, however, social science departments have been founded all over the modern world—in a first wave during the decades around the turn of the twentieth century and in a second wave after the Second World War—with a rapidity and on a scale that has few scientific counterparts in modern times (Wagner 1999, 2001; Porter & Ross 2003).

The study of the emergence of the social sciences and their successful integration with modern society should not therefore be consid-
ered an isolated or peripheral phenomenon, but, on the contrary, as a
central and fundamental pillar in the formation of modernity. It has
even been suggested that the twentieth century could be described as
‘the century of the social sciences’ (Wagner 1999). At the same time,
a historical perspective helps us to analytically distance ourselves from
the self-evident, and to understand the processes that have shaped the
social sciences and their place in our current world. Still, though, most
studies of the history of the social sciences have been written from an
insider’s perspective with a focus on the prehistories of single disci-
plines, and often been restricted to a Eurocentric perspective. With
this book, we seek to cast our net wider by studying social science not
only in historical terms, but also in broader social and global contexts.

Three intersecting research areas

In relation to existing research, this book is situated at the intersection
of three different fields of research—the history of science; science
and technology studies; and global studies—each of which in recent
decades has witnessed a slow, but steadily growing interest with regard
to the social sciences. However, until now, these subfields concerned
with the historical, sociological, and global aspects of social science
have developed in relative isolation from one another.

In the history of science, for example, a field where its flagship journal
*Isis* celebrated its centenary in 2013, the bulk of studies have by tradition
focused on the natural, technological, and medical sciences, whereas
empirical studies of the social sciences have remained notably few and
far between. One of the many reasons for this is probably related to
the Anglo-Saxon dominance of the field, where the linguistic denota-
tion of ‘science’ (unlike its German and Scandinavian counterparts)
has often restricted the objects of research to the natural and medical
sciences (Porter & Ross 2003: 3–4; Wisselgren 2009: 5–6). For similar
reasons, it is probably no coincidence that psychology, especially in
its clinical and experimental forms, was among the first of the social
science disciplines to attract attention from the historians of science in
specialized journals such as the *Journal of the History of the Behavioral
Sciences* (est. 1964) and the *History of the Human Sciences* (est. 1988).
Since the 1990s, however, the history of social science subfield has
expanded with a steadily growing number of anthologies and general
textbooks (see Fox et al. 1995; Smith 1997), where especially the inclu-
sion of Theodore Porter & Dorothy Ross’s volume on the history of the modern social sciences (2003) in *The Cambridge history of science* series was an important landmark in the consolidation of the subfield. The last decade has consequently seen a growing proportion of articles on the social sciences in *Isis*; special issues of other prestigious journals, and a rapidly growing number of anthologies and monographs (for example, centred on cold-war social science in the US, we have Cohen-Cole 2009; Selcer 2009; Isaac 2011; Haney 2008; Backhouse & Fontaine 2010; Solovey & Cravens 2012; Igo 2007; Solovey 2012; and Isaac 2012).

The interdisciplinary field of science and technology studies, which emerged in part from the history of science (in the wake of Kuhn 1962) and to some extent can be seen as its younger sibling (although this relation in itself is a matter of some debate—see, for example, Daston 2009; Dear & Jasanoff 2010; Vandermoere & Vanderstraeten 2012), shares a traditionally passive interest in the social sciences (see Jasanoff et al. 1995; Hackett et al. 2008). An important early attempt at a more systematic STS-inspired approach to the study of the social sciences was made, however, in a series of volumes in the *Sociology of the Sciences* yearbooks in the 1990s (Wagner et al. 1991; Heilbron et al. 1996; Wittrock 2002). The occasional monograph, textbook, and conference with similar approaches have also been seen since then (for example, Wagner 2001; Andersen 2002; Wæver et al. 2011); however, when Camic et al. blurb their recent book *Social Knowledge in the Making* (2011) as ‘the first comprehensive effort to study and understand the day-to-day activities involved in the creation of social–scientific and related forms of knowledge about the social world’, we fully agree with their description of the area of social studies of social science as a great lacuna which still remains to be more systematically explored.

Our book can also be read as one response to the call from Camic et al. for further studies in the area. Like their volume, ours is concerned with the practical making of social-scientific knowledge and its central role in today’s modern societies. Another similarity is that we too employ a historical and multidisciplinary approach to these issues. There are, however, a couple of important differences that distinguish the profile of our book from *Social Knowledge in the Making*. Whereas the empirical cases drawn on in Camic et al. mainly are concerned with the North American scene, our volume both complements and expands the scope by offering case-studies from a non-US context as well as from an explicitly
global perspective. Another difference is that while *Social Knowledge in the Making*, as the title signals, is thematically focused on the practical making of social science, our volume employs a broader analytical frame that looks not only to the practical dimensions, but also to the discursive and more explicitly power-related aspects of social knowledge-making. But there is certainly no contradiction between the two approaches. Rather, our intention here is to take the basic argument of Camic et al. one step further and develop their perspective by explicitly including the discursive aspects and putting them in a more global context.

This brings us to the third field on which this book draws, namely the global and transnational studies of social science. As part of a growing awareness of the fallacies of methodological nationalism and the need to include global power relations in analyses of humankind’s colonial past and postcolonial present, the last two decades have witnessed an ever growing number of studies of social science in global context. The late 1990s saw not only a few groundbreaking articles on the imperial context of social science, but also more systematic attempts at mapping social science in a world context in the shape of UNESCO’s first *World Social Science Report* (Connell 1997; UNESCO 1999). Since then another *World Social Science Report* (2010) has appeared, as well as a more general recognition of the need to problematize the traditional, Western dominance in the social sciences (Connell 2007, 2011; Alatas 2006; Heilbron et al. 2008; Keim 2008, 2011; Patel 2010; Gutiérrez Rodríguez et al. 2010; Beigel 2013).

By drawing on these three, until now, relatively separate research strands, this book offers a first attempt at combining historical, STS-inspired, and global studies of social sciences in a fruitful dialogue with one another, and thus hopefully will encourage further research in new directions.

**Structure of the book**

The book falls into three parts, each of which is thematically centred on one contextual aspect of the production of social science. This design reflects the argument about the importance of a widened perspective: in order to understand the societal role of the social sciences, and the dynamics and multifaceted aspects of the development of social science, it is necessary to explore different forms of social knowledge not only inside the academy and the disciplinary developments, but also in a broader historical, social, and global context.
**INTRODUCTION**

**Part I: Outside academia**

The first part looks at the non-academic contexts, not only as arenas for the marketing and consumption of social knowledge, but also as places where social knowledge is enhanced, distorted, and produced. There is no simple causal relationship between academic social science and ‘non-academic’ audiences of social knowledge. Especially in times when academic social science was only vaguely institutionalized, social knowledge was not only used, but was also produced outside the academy, in state-governed forums, in newspapers, in social museums, in schools, and so on. Hence, to understand the successful expansion of social-scientific knowledge production during the twentieth century, it is necessary to broaden the perspective outside the universities.

In the first chapter, Eileen Janes Yeo argues that class and gender perspectives on the history of the production of social science knowledge will provide a more complex picture, and in so doing she focuses on two cases: class issues in early nineteenth-century British systematic social investigation, and gender considerations with respect to social scientist couples at the turn of the twentieth century. Through her discussion of these cases, Yeo problematizes the canonical construction of social science.

In Chapter 2, Per Wisselgren discusses the role of the public and its gendered aspects. Empirically, the case-study he uses is the very first public social science lectures at Stockholm University College in 1888. By analysing this seemingly peripheral event, he argues, it is necessary to situate the event historically in its broader social, cultural, and political context, and apply a more circular perspective to the distribution of agency, if we are to understand the full complexity of the co-production of early academic social science and its gendered publics during this formative phase.

In Chapter 3, Jonas Harvard considers how different media forms have co-created important trends in the development of the social sciences, analysing the use of newspaper enquêtes in early twentieth-century Sweden. He argues that the newspaper enquête can be seen as an example of the interplay between media forms, social knowledge, and the nature of public opinion. One of the outcomes of the discussion is that the quantitative–qualitative dichotomy, as it is often used today, needs to be problematized.

Chapter 4, by Frans Lundgren, focuses on so-called social museums at the turn of the twentieth century. These aimed to make social-scientific
issues accessible to the general public, and Lundgren analyses their politico-didactic function—how they taught people to understand themselves as social beings and citizens. In more general terms, the essay thus discusses the co-production of social knowledge, social order, and public discourse.

The first part ends with an essay by Anna Larsson on expertise in the application of behavioural science. She identifies Sweden’s state schools as one important arena for the use of social knowledge, and exemplifies this by analysing school psychologists and their expert role in post-war schools. The essay illuminates a process where the social space for psychologists and their expertise was formed and reformed in schools in relation to the pertaining institutional and organizational demands, to social-scientific ideas and ideals, and to other professional groups in the school arena, as well as parents and pupils.

*Part II: Disciplines and interdisciplinarity*

Although extra-academic contexts were important as sites for social-scientific knowledge production, this does not, of course, mean that the internal developments in university disciplines should be ignored. The second part of the volume offers a range of case-studies that investigate the multifaceted character and diversity of academic disciplinary trajectories. But rather than looking at one discipline or a more restricted internal disciplinary history, the essays pay attention to a number of different disciplines, often in relation to a range of other fields and interpreted in a broader social context, and bringing to the fore questions about the intriguing relationship between disciplinarity and interdisciplinarity.

Chapter 6 addresses German sociology under the Nazi regime. As Wiebke Keim argues, the case raises a number of basic questions about the definition and self-definition of disciplines; disciplinary continuity and change; the relation between context and content; and historiography and relativism. How far did the given historical, socio-cultural, economic, and legal contexts affect the work of sociologists? Can we speak of sociology as soon as the actors of the period themselves refer to themselves as sociologists? And what were the consequences of the 1933–45 period for German sociology, and for the discipline as a whole up to the present?

In Chapter 7, Andrew Arbuthnott focuses on the discipline of busi-
ness administration and discusses it in relation to other social science disciplines and by drawing on a wide range of examples, not only in the Nordic countries but from around the world. In the essay, this discussion is related to the widely recognized and much debated book *Open the Social Sciences* by the so-called Gulbenkian Commission on the Restructuring of the Social Sciences, led by Immanuel Wallerstein.

Åsa Andersson takes another direction in Chapter 8 by pointing to the long prehistory of the concepts of activity and disengagement in discussions about ageing, as a backdrop to the emergence and controversies of the concept of ‘successful ageing’ in mid-twentieth-century social gerontology. She relates the debate over ageing to Hanna Arendt’s thoughts on what it means to be a human being, and the reasons why activity theory came to dominate are discussed.

In Chapter 9, Katarina Kärnebro contextualizes and analyses the historical emergence of men’s studies as a new academic field in Sweden from the 1980s onwards, with a focus on its relation to other orientations within gender studies and to educational studies. She discusses the impact of the Anglo-Saxon domination of gender studies on Swedish educational research, and reflects on present and possible future developments of the field.

In the final essay of this part of the volume, Erika Knobblock looks at the history of geography as a social science. She discusses the implications of globalization for research, giving examples drawn mainly from the subdiscipline of economic geography, and suggests that even though globalization implies a new scale, it remains the case that space and place are still concepts that generate central research problems and are vital for our understanding of economic activities and their location.

**Part III: Global contexts**

The third and final part widens the contextual approach again. Although the previous essays are not solely focused on cases in the Western world, the common denominator for all the essays in this section is that they all more systematically apply a global or transnational perspective.

In Chapter 11, Rickard Danell examines some current global trends and discusses the phenomenon of stratification in the scientific communication system, with special attention paid to how changes in
publishing systems and researchers’ publication strategies intensify international dominance relationships in the social sciences. He traces changes in geographical diversity and geographic communicative segmentation, which indicate a communication regime where national and international intellectual interests coincide.

Henrik Chetan Aspengren discusses in Chapter 12 how social knowledge in nineteenth-century India was formed in relation to the functions of the colonial administration, as well as within various associations in civil society. By analysing how Indian political activists found and used social information in their quest for political reform, he shows how demands on the political executive were linked to forms of statistics, and socially concerned philosophy and economics. By using social research as a rhetorical base, activists were able to challenge the colonial political set-up.

In Chapter 13, Adrián Groglopo offers a case-study of social science in Latin America. He presents and analyses dependency theory and the concept of internal colonialism in its historical geopolitical context, and discusses their legacies and potential today. Dependency theory and theories of internal colonialism are presented as examples of social theories produced outside the metropolitan and hegemonic global North.

Chapter 14 analyses recent trends in research on Sámi reindeer-herding with regard to counter-hegemonic currents and indigenous methodologies. Ellen Inga Turi shows that traditional knowledge and indigenous epistemology have gained increased attention in research from the 1990s onwards, and argues that this development should not be described as a counter-hegemonic current, but rather as an effort to diversify hegemonic currents.

The book concludes with Raewyn Connell’s essay on one avenue for the future—polycentric social science. She offers a historical, sociological, and global synthesis of several of the questions dealt with in the book, but which she has also been investigating over the last couple of decades. Since we are living in a globalized world, it is of increasing importance to take global social structures into account in any understanding of the role of the social sciences in today’s society. But, as Connell argues, a global approach is important not only to our understanding of the current situation today, but also for the history of social science and its intrinsic relations between colonized and colonizer, between periphery and metropole, and the ways in which these have shaped the world which we live in today—our everyday lives.
I

OUTSIDE ACADEMIA
CHAPTER I

Central not peripheral
Social science, class, and gender, 1830–1930

Eileen Janes Yeo

Working-class and women thinkers rarely feature in histories of social science disciplines. Despite important exceptions (for example, Marshall & Witz 2004; Lykknes et al. 2012; Cooter 1985; Claeyes 1987), historians and sociologists still largely confine their accounts to a study of ideas and debates among formally educated men. Even the best of the intellectual historians (for example, Collini 1979; 1983; Winch 2009) see context in terms of the intellectual environment, while sociologists mainly focus on canonical thinkers and their theories, especially when considering the origins of the discipline (for example, Bannister 2003; and even Seidman 2012, who does address recent feminist thought). Yet both history and sociology offer conceptual lenses that can be further polished to produce a more complex picture.

From at least the Enlightenment onwards, it has been proposed that knowledge is socially situated in relations of power. Feminists continually asserted, at the turn of the nineteenth century (Wollstonecraft 1792: 79–82) and again in the early twentieth century, that, in the words of the Fabian Women’s Group, ‘knowledge had not yet been developed from a woman’s point of view’, or ‘scientifically in their own interests’ (1911: 12). From the 1820s onwards, the early socialists challenged political economy, the ‘science of wealth’, with a democratic ‘social science’, which they called the science ‘of the greatest happiness of the WHOLE POPULATION’. They juxtaposed ‘really useful knowledge’ for the people to the version of ‘useful knowledge’ being developed by the Utilitarians for the middle classes, and not least for ‘capitalists and political governors’ (New Moral World 1836; Hawkes Smith 1834: 9–10, 1839: 9–12; Yeo 1996: 34–8).
In the sociological tradition, Karl Marx developed a concept of ideology that asserted that all knowledge was socially rooted, but which privileged the consciousness of the proletariat (Marx 1845–46: 64–6, 94) (incidentally, his collaborator Friedrich Engels regularly attended the working-class Hall of Science in Manchester). Marx’s view has been contested by canonical theorists ever since, to the point where Karl Mannheim developed the sociology of knowledge to indicate that workers, too, had positional perception, but then he assigned the objective view to free-floating intellectuals (Mannheim 1929: 128, 140). Even Michel Foucault was more concerned with regimes of knowledge–power operating from above than with their relation to knowledge developed from below (for example, 1976: 25–6, 125–6, despite 95–6).

Once the social location of co-existing versions of social science becomes a central concern, then a different set of issues come into focus. For one, the production of social-scientific knowledge becomes a much wider field, full of players from different class and gender positions, frequently with tension and contention between them. Questions about how and why some versions of social knowledge become central and powerful, and others less influential and even peripheral, become key issues for analysis. This essay will first consider class issues that have appeared in the history of systematic social investigation, particularly in early nineteenth-century Britain. Then it will raise some gender considerations with respect mainly to social science couples at the turn of the twentieth century. Finally, it will focus on the creation of a sociological canon.

Survey vs. souvey – class and social science

The word ‘survey’, from the French *survieu*, originally described a location both in a visual field and in a power relationship. Its earliest meaning, and one which has continued ever since, placed the observers at a height and at a distance, where they could obtain an overview of the whole area, or a commanding view increasingly thought necessary for the exercise of command. The practice of systematic survey is ancient and has been connected from the start with the state. After all, Jesus was born while Mary and Joseph were going to Bethlehem to be counted in a census for the purposes of Roman taxation. By the sixteenth century, the word ‘survey’ meant a state-conducted inventory of property, provisions, or people carried out in order to raise revenue.
or a military force (Yeo 2004: 83–4). But from the early nineteenth century onwards, this view from above was just one in a multiplying number of investigative practices, some developed by working-class movements, which I will call views from below or ‘souveys’. Histories of social investigation have virtually ignored souveys.

I want to focus briefly upon one moment in the 1830s when surveys and souveys were being conducted at the same time, and use it to indicate how different were the perspectives from different social locations. Another such moment was the Booth and Rowntree era, from the 1890s to the First World War, when the working-class Co-operative Movement was also considering how to carry out poverty surveys (Yeo forthcoming). The 1830s and 1840s were an era of enthusiasm for government survey activity in Britain: over a hundred Royal Commissions set to work. Those concerned with the condition of the working class were often connected with Edwin Chadwick, who felt that the objectivity of the civil servant investigator, with no supposed vested interest in the industrial process, would guarantee scientific validity (Chadwick 1887). Local middle-class elites also formed statistical societies in at least nine cities—embryonic town councils, but ones which were intent on studying the condition of the local working classes and the poor at a time of manifold crisis, with cholera continually appearing alongside working-class political agitation. This voluntary survey work and the government investigations were very intertwined in terms both of focus and personnel. Chadwick, for instance, married into the Manchester Unitarian millocracy that dominated the local statistical society: his wife was a daughter of a large factory owner, John Kennedy, who was vice-president of the statistical society (Yeo 1996: 78).

The local statisticians had a range of concerns, but they spent most of their time and money making surveys of the local working class. They rejected an industrial focus and asked no questions about wages or working conditions, arguing that they had detected a ‘disposition to mislead, or to resent inquiry’ on these subjects (Manchester Statistical Society 1838: 4), a strange comment from people who had easy access to company records at least for the cotton industry. Instead, they turned to the residential condition of the working class, and devised a door-to-door survey method of all working-class families in designated towns. The statisticians emphasized facts about housing that they believed had implications for moral order, such as the number of rooms, number of beds, and number of people in them. The stat-
isticians (like their French counterparts) thought that overcrowding, particularly sleeping arrangements that ‘indiscriminately’ mixed sex, age, and family groups, were a potent index of disorder. Moreover, they persisted with inquiries about the ratio of people to beds, despite repeated resistance to giving this information (Manchester Statistical Society 1838: 14; Bristol Statistical Society 1838: 10). Their surveys aimed to collect ‘moral and intellectual statistics’, and asked further questions about educational attainment, reading habits, and religious affiliation, which were at once considered indices and agencies of social discipline (Yeo, 1996: 64–76). Their selective focus reflected their commitment to laissez-faire economics, which forbid interference in the industrial system; their Christian commitment to improving the condition of the poor, and their determination to gain commanding knowledge of local conditions, because the middle class, having gained a parliamentary franchise in 1832, was now on the brink of achieving local political control.

By contrast, often in the same towns, some socialists and Chartists were carrying out surveys.3 Partly these efforts aimed to imitate the Royal Commission format and give the appearance of authority to outside audiences, or else to gather information for their own campaigns. Whatever the motive, the focus was on wages and prices, and on the ways in which the economic situation affected the cultural development of working people. Thus two local socialists were the moving spirits in the Birmingham Political Union survey two years before the Manchester Statistical Society was formed. William Pare, a radical coffee-house owner, chaired a committee that met three times a week over several months to take evidence about wages and regularity of employment from workmen in various trades. William Hawkes Smith, a stationer and wine merchant, was on a committee that went from door to door in selected working-class areas to assess the impact of employment conditions on the standard of living (Birmingham Journal 1832). This elaborate exercise did not aim to discover the facts, which the inquirers felt they already knew and had interpreted adequately, but rather to convince the government that their remedies for economic distress were the right ones.

The most ambitious survey of the period was conducted by the Chartists, who were agitating for a universal male franchise, and who also wanted to dramatize to outsiders the extent of social distress at a time when they still had hopes of getting concessions from the
government. In the spring of 1839, they distributed a questionnaire drafted by a cabinet-maker, William Lovett, which produced replies from twenty-three local Chartist associations (Rowe 1969: 71–2). This questionnaire focused mainly on the hours and wages of men, women, and children as well as on the cost of living, especially current rents and food prices compared with 1814, 1820, and 1830. There was also a long list of questions about ‘the chief grievances that press upon the different trades’, with specific questions aimed at cotton-spinners and coal miners. The questionnaire went on to ask cultural questions about the number of schools and mechanics’ institutions, about libraries and their accessibility, and about local newspapers and their political bias (Lovett 1839; Chartist General Convention 1839: fols. 276–311).

However impressive these efforts were, radicals spent little time on survey work. The middle-class statisticians moved closer to working-class surveys when the economic depression of the early Forties coincided with the campaign to abolish the Corn Laws, which the statisticians felt would lead to expanding foreign markets and an increasing wage fund. So the statisticians finally began to ask about the impact of wages and expenditure on moral development (Ashworth 1842; Finch 1842). The radicals were not impressed. Socialists such as Hawkes Smith (1838: 45) insisted that,

> statistical researches are principally called for by the contented scepticism and satisfied errors of the uninquiring prosperous and influential. They are laborious exhibitions of truths, tabulated and figured, which in the gross, are generally known and felt.

Instead, the socialists inclined to grand theory to rebut the classical economists, and created the first analysis of the capitalist system as a whole, depicting it as riddled with internal contradictions and never able to give the producing millions their due. The emphasis was not only on the inequality of economic power, but on the operation of cultural power. They analysed how religious authority and educational effort, as well as science from above in the form of political economy, constrained working people’s understanding of their potential and of the possibility of social transformation. The socialists then created a blueprint for a new moral world or ‘social system’, in which the physical, intellectual, and moral potential of